



The Sde Boker Initiative

Negev 2050

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**Planning the Negev- 2050
and Beyond**

**Regulation of Bedouin
Settlement**

**Strengthening Law
Enforcement and
Governance in the Negev**



Planning the Negev- 2050 and Beyond



Population goal: 500,000
residents in the Beer Sheva
District (15% of Israel's
projected population)



International Airport near
Nevatim/Mitzpe Ramon



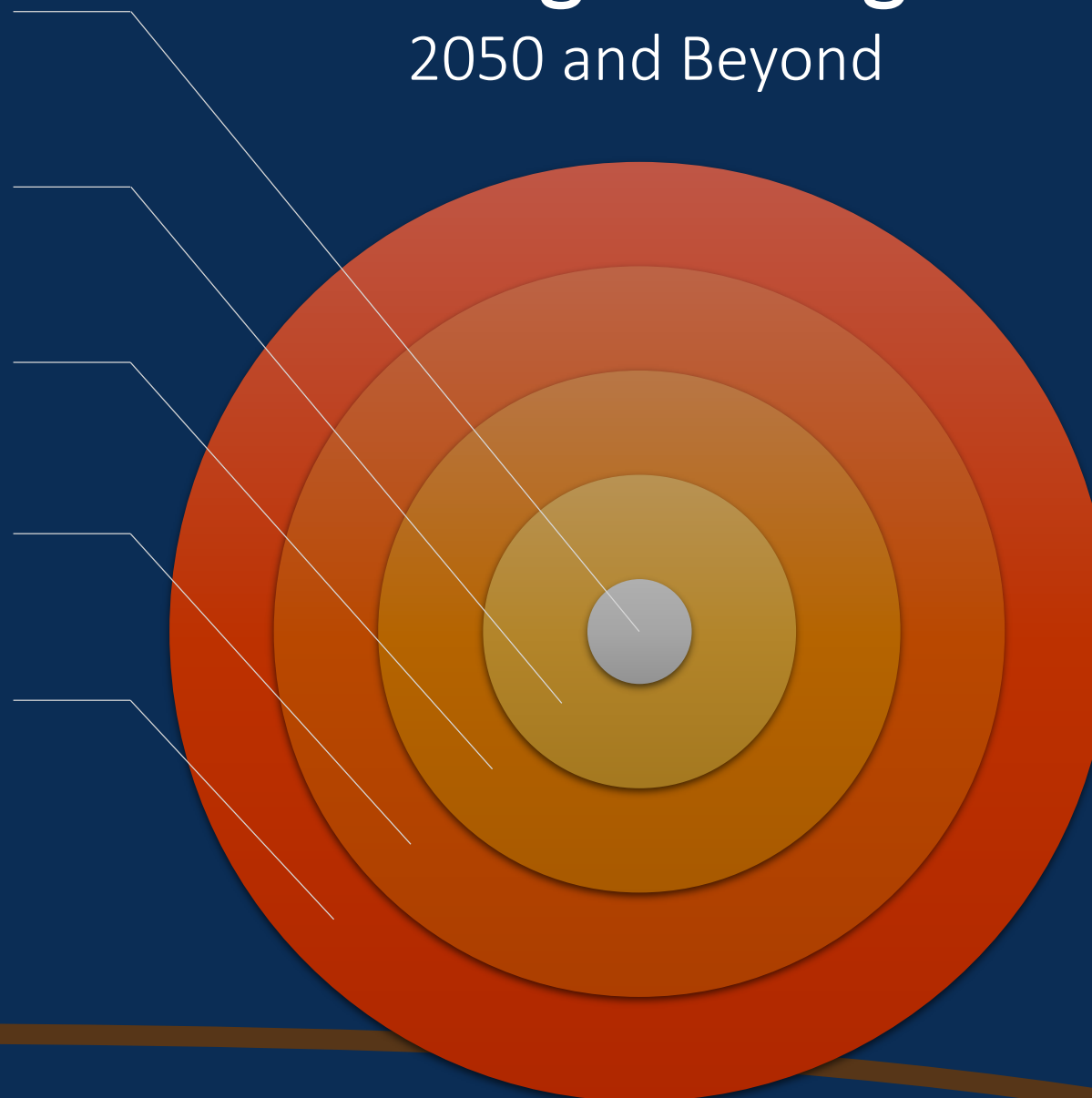
Eilat – Beer Sheva - Ashdod
Railroad Line



Red Sea – Dead Sea Canal



Urban hub on the Railroad and
Canal axis



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Policy Foundations

1

Address the challenge of illegal settlement by dividing the territory into smaller units ("regulation districts").

2

Abandon in-place legalization (as was attempted in the Abu Basma Settlements), which is a failed model of regulation.

3

Achieve appropriate solutions for all residents of the illegal squatters' camps within 15 years.

4

Disconnect the regulation of Bedouin resettlement from the resolution of ownership claims.



Policy Foundations

5

Incentivize ownership claimants to reach compromise agreements that are not contingent on relocation or regulation.

6

There is no justification for allocating additional land for new communities.

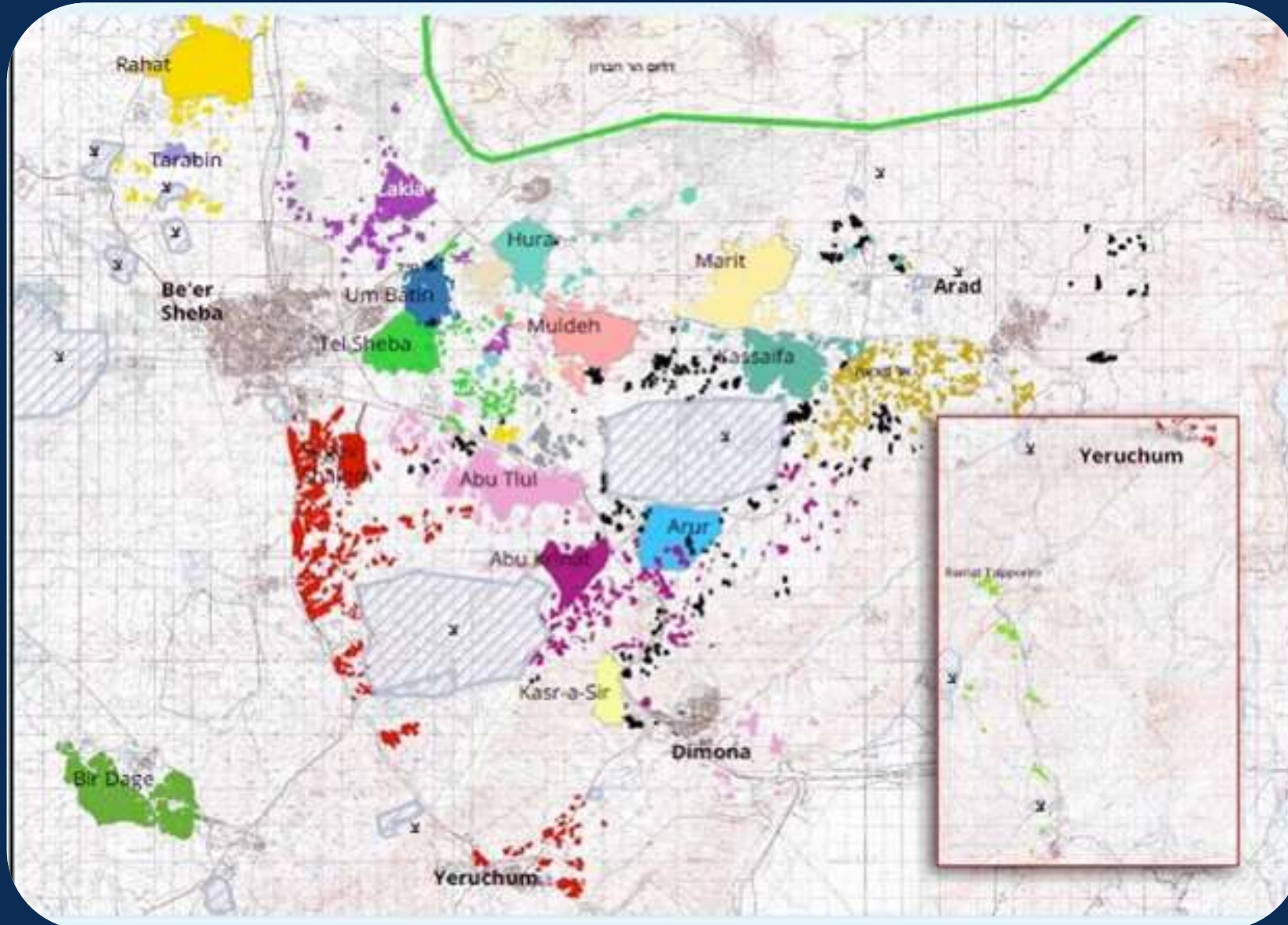
7

Legislate a uniform package of compensation benefits and incentives.

8

National resources (planning, development, regulation, enforcement) are being squandered. The perception of efforts to date as fruitless has created a sense of failure.





1- Planning the Negev- 2050 and Beyond

2- Regulation of Bedouin Settlement

3- Strengthening Law Enforcement and Governance in the Negev

Structural and Operational Changes for Improved Government Activity

A Minister for Bedouin Settlement Regulation will be appointed, under the auspices of the Office of the Prime Minister.

All powers and authorities involved in planning, development, land regulation and enforcement in the Negev will be aggregated under the authority of this minister, including the Bedouin Authority and Southern Region Enforcement Administration.

A provisional Regional Office for Municipal Affairs will be established within the existing framework of the Bedouin Authority, and all municipal matters involving residents of the illegal clusters will be transferred to this office.

The Regional Office for Municipal Affairs will be responsible for collecting municipal taxes ("arnona") from residents of the illegal encampments.

The Regional Office for Municipal Services will be responsible for education, social services, water delivery and trash collection in the squatters' camps.

The Regional Office for Municipal Services will conduct a population census and map out the location of all residents of the illegal clusters, and addresses will be recorded in their identity cards as 12-digit GPS coordinates.

Municipalities will provide services exclusively for registered residents in their jurisdiction.

As families relocate to the legal settlements, the Regional Office for Municipal Affairs will "pass the baton" of responsibility to the local municipality on a case-by-case basis.



The Regulation Districts Model

Expand municipal boundaries of existing Bedouin towns only after potential for population growth is fully utilized; alternatively, maintain municipalities' total land holdings by detracting undeveloped land from total allocation.

Establish a non-tribal Bedouin city.

Regulation of each district will be completed individually, within 5 years, in stages: **mapping/census >> planning >> infrastructure >> publication of land allocation offers, registration of individual lots >>evacuation of squatters**

Divide the northern Negev into 15 regulatory districts.

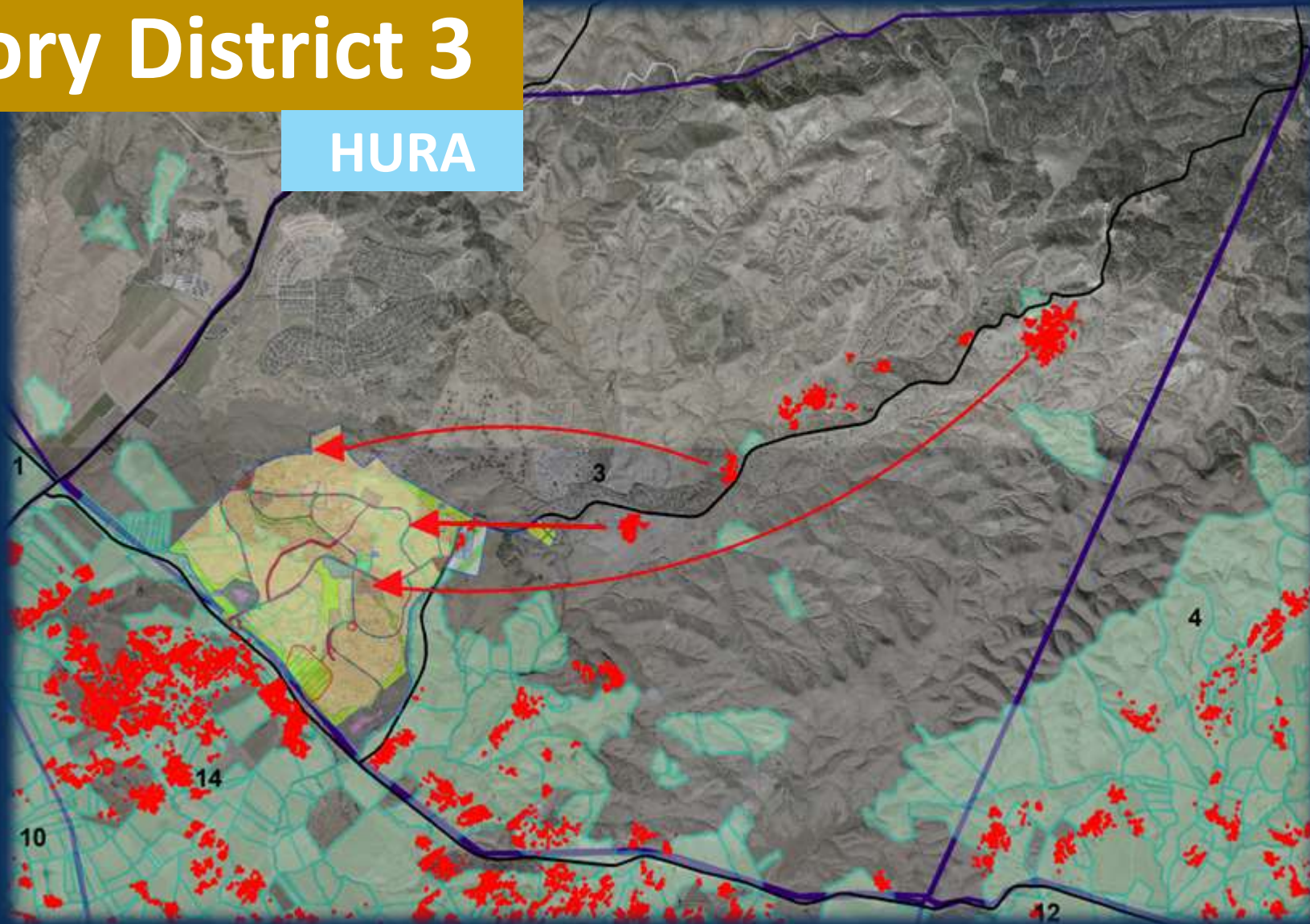
No new towns, municipal expansion or commercial zones to be planned on disputed land for which there are unresolved ownership claims.





Regulatory District 3

HURA



Case Study: Regulatory District 3



Ownership claims - Hura



Total Area: 7,423 dunams

Area Zoned for Commerce and Industry:

472 dunams – local commercial - industrial park

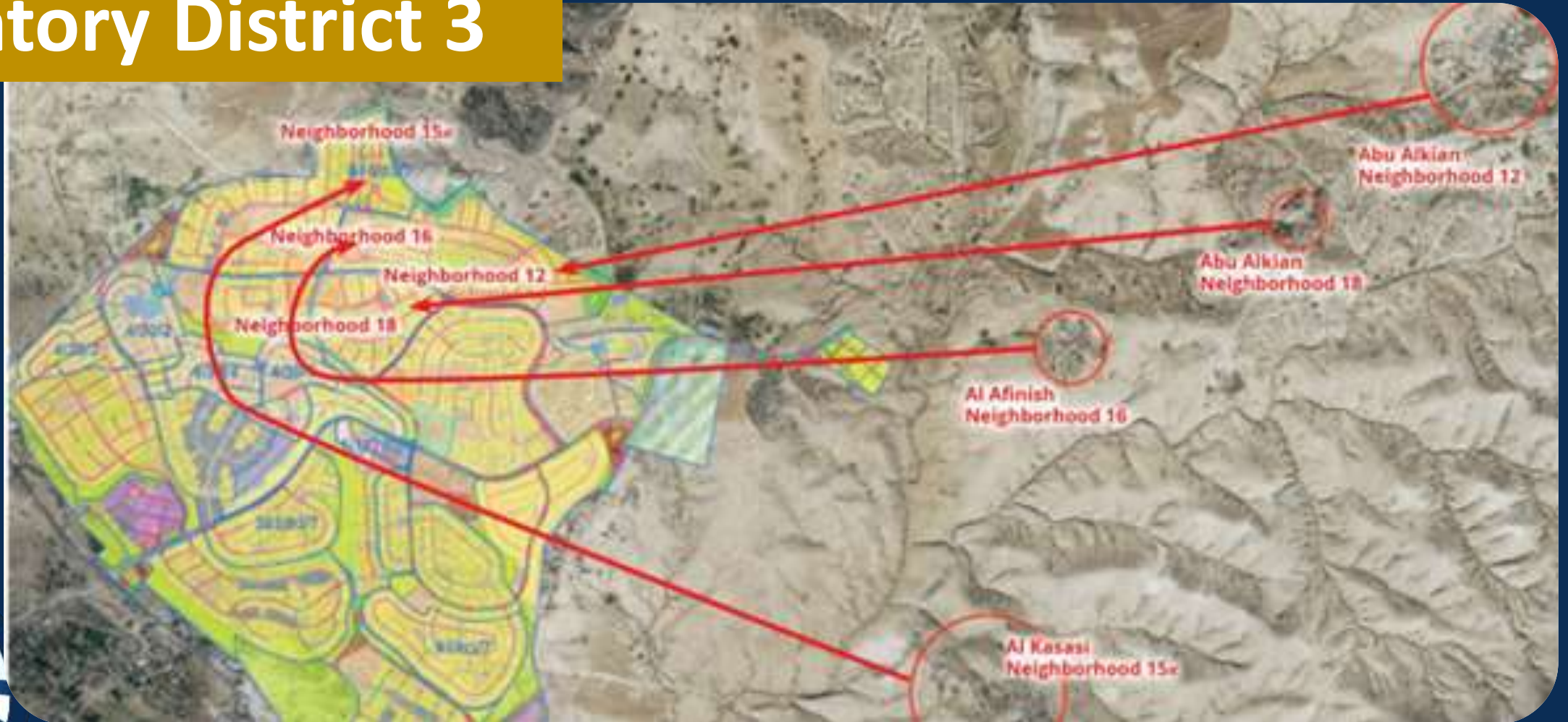
802 dunams – Joint commercial park at Shoket Junction

Availability of state land for absorption of squatters:

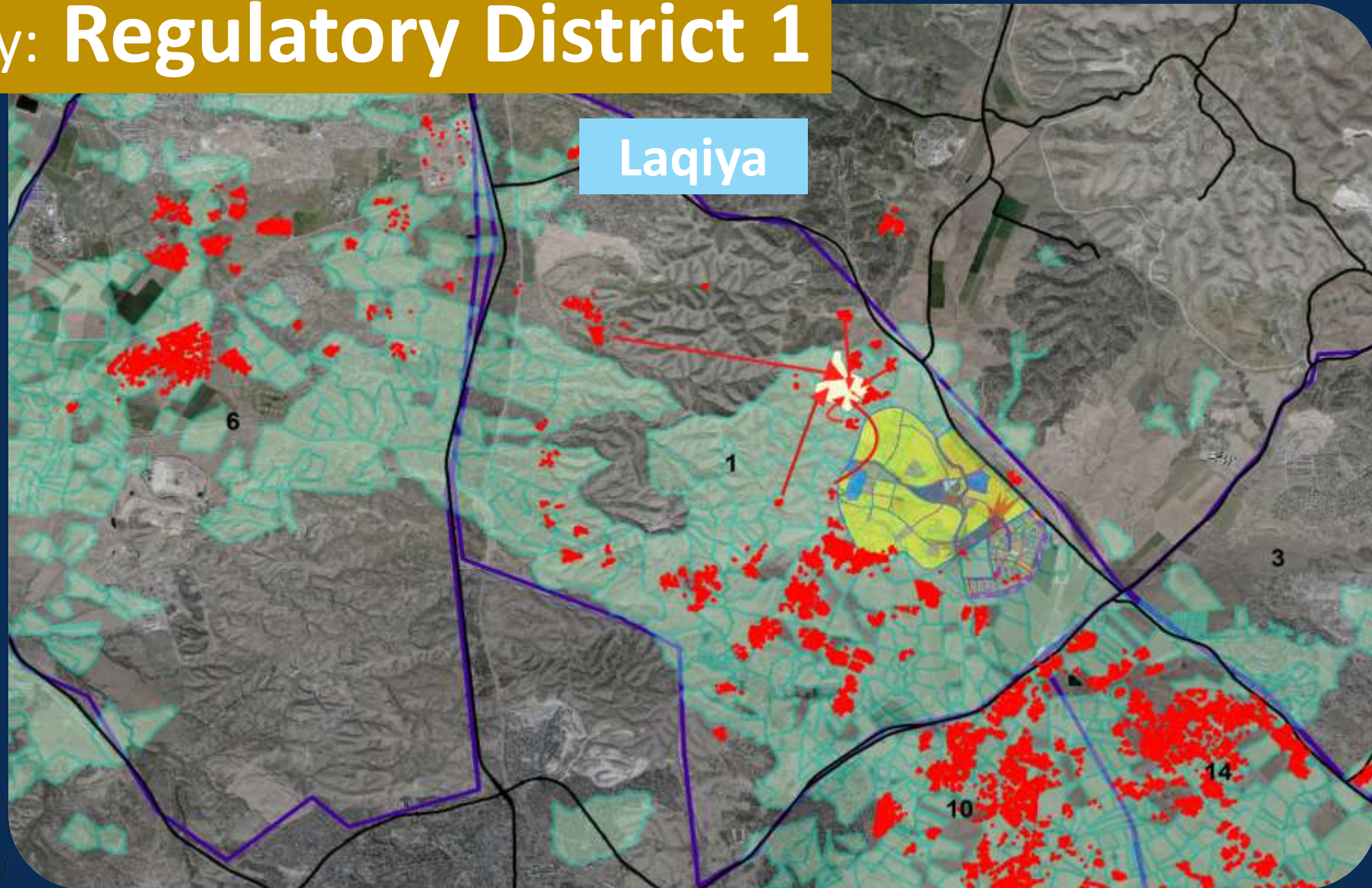
1,037 dunams



Case Study: Regulatory District 3



Case Study: Regulatory District 1



Case Study: Regulatory District 1

Laqiya



Ownership claims - Laqiya



Total Area: 7,022 dunams

Area Zoned for Commerce and Industry:

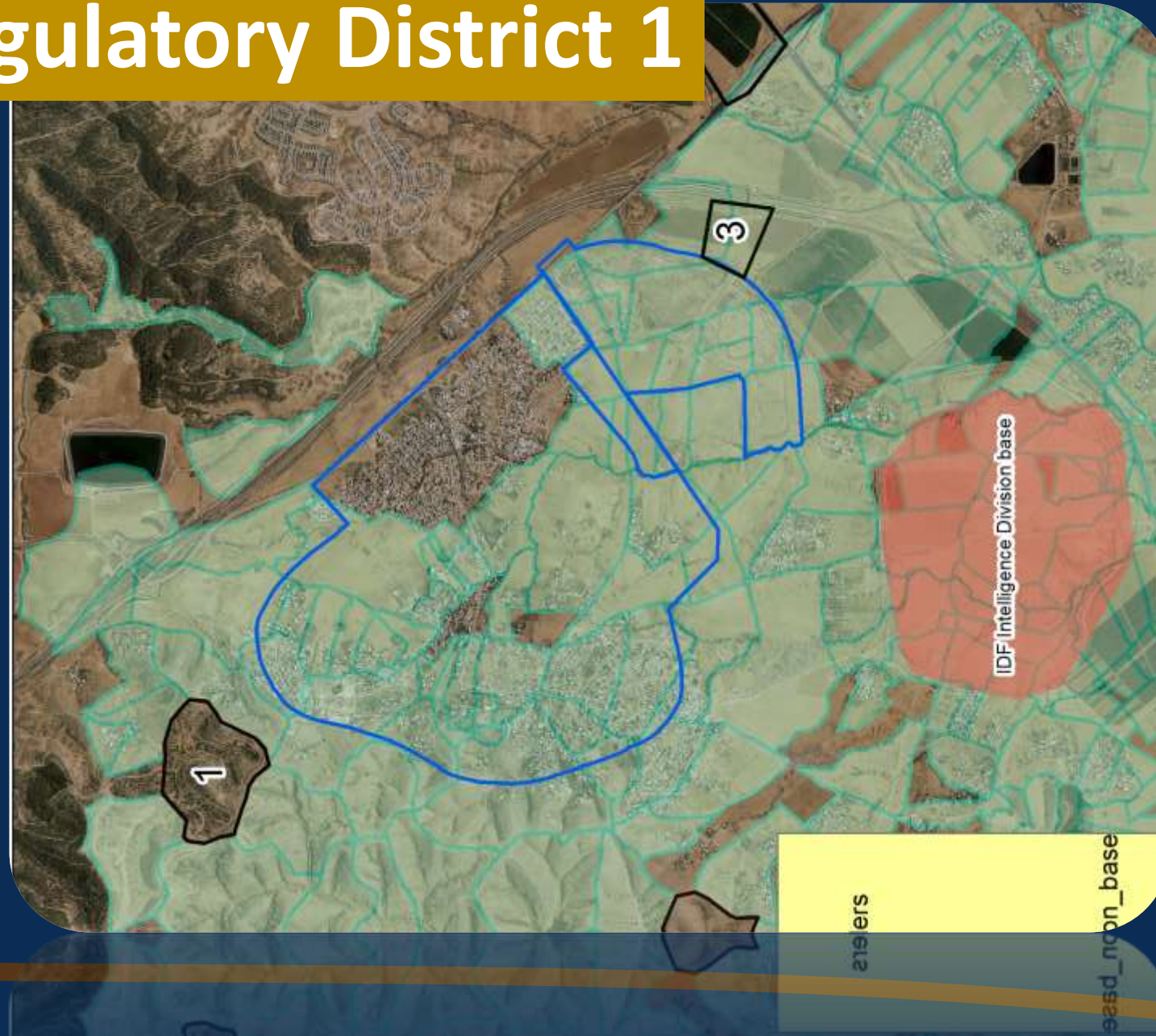
200 dunams – local commercial - industrial park

802 dunams – Joint commercial park at Shoket Junction

Availability of state land for absorption of squatters:

137 dunams

Case Study: Regulatory District 1



Stages of Regulation

Mapping of population dispersion in the district

Registration of residence in identity documents according to GPS coordinates

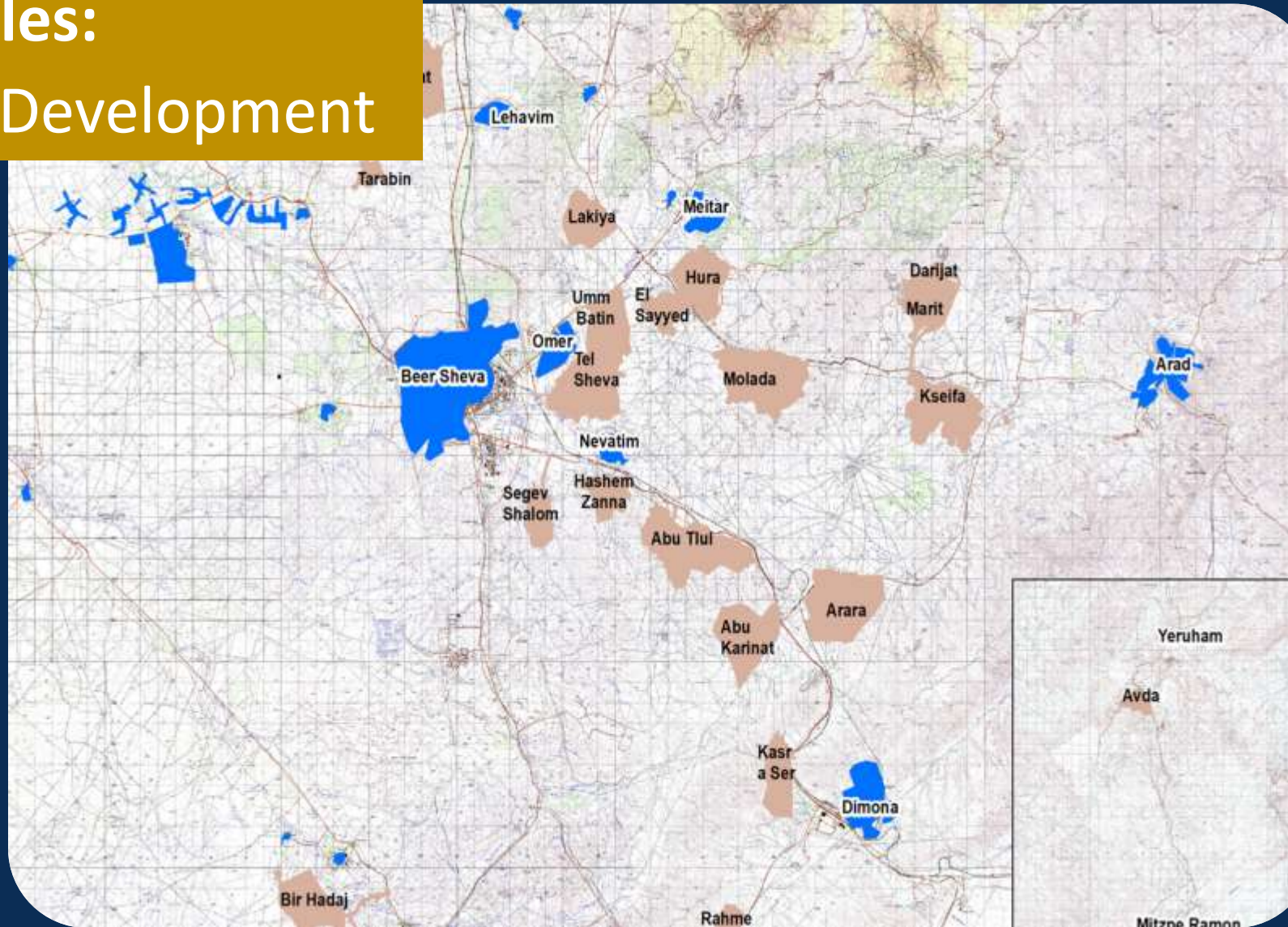
District planning, including housing solutions, according to national planning policy criteria

Development of infrastructure and residential lots; allocation offers and agreement on a “first come, first served” basis

Ownership title and compensation benefits to be transferred only upon evacuation of illegal structures



Policy Principles: Planning and Development



Area of Settlement (dunams) Abu Basma Communities

Abu Tlul	11,149
Kasr a Ser	4,763
Abu Qrinat	8,261
Molada	11,211
Marit	6,406
Darijat	1,015
Umm Batin	6,637
El Sayyed	3,099
Bir Hadaj	6,501
Tarabin	1,129

Bedouin Towns

Tel Sheva	4,857
SegevShalom	4,015
Rahat	17,034
Ar'ara	12,381
Lakiya	5,700
Kseifa	10,968
Hura	7,393

New Bedouin Communities

Rahme	2,125
Avda	5,363
HashemZanna	4,344

Jewish Communities

MitzpeRamon	1,420
Yeruham	2,737
Dimona	4,893
Arad	5,406
Meitar	3,119
Lehavim	2,211
Beer Sheva	28,000
Omer	3,163
Nevatim	1,260



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Policy Principles: Planning and Development

Abu Bassma Settlements			
name	developed area (dunams)	population	density (dunams/person)
Abu Tiul	11,149	2,031	5.5
Kasr a Ser	4,763	2,461	1.9
Abu Karinat	8,261	1,093	7.4
Molada	11,211	1,876	6.0
Marit	6,406	862	7.4
Darijat	1,015	1,008	1.0
Umm Batin	6,637	4,053	1.6
El Sayyed	3,099	3,340	0.9
Bir Hadaj	6,501	2,702	2.4
Tarabin	1,129	1,147	1.0
Total	60,171	20,573	2.9

Urban Bedouin Communities			
name	developed area (dunams)	population	density (dunams/person)
Tel Sheva	4,857	20,636	0.2
Segev Shalom	4,015	11,031	0.4
Rahat	17,034	67,737	0.3
Arara	12,381	18,377	0.7
Lakiya	5,700	15,550	0.4
Kseifa	10,968	17,937	0.6
Hura	7,393	17,911	0.4
TOTAL	62,348	169,179	0.4

New Bedouin Communities			
name	developed area (dunams)	population	density (dunams/person)
Rahme	2,125	1,500	1.4
Avda	5,363	505	4.2
Hashem Zanna	4,344	5,000	0.9
TOTAL	11,832	7005	1.5

Total: Bedouin Sector	Developed area (dunams)	population	density (dunams/person)
	134,351	197,520	0.68

Urban Jewish Communities			
name	developed area (dunams)	population	density (dunams/person)
Mitzpe Ramon	1,420	5,212	0.3
Yeruham	2,737	10,294	0.3
Dimona	4,893	34,499	0.1
Arad	5,406	26,756	0.2
Beer Sheva	28,000	220,000	0.1
TOTAL	18,835	87,176	0.14

Rural Jewish Communities			
name	developed area (dunams)	population	density (dunams/person)
Meitar	3,119	9,419	0.3
Ashalim	270	568	0.5
Sdeh Boker	263	479	0.5
Mishmar HaNegev	651	1,005	0.6
Hatzerim	440	852	0.5
Beit Kama	456	1,405	0.3
Shoval	746	820	0.9
Lehavim	2,211	6,414	0.3
Omer	3,163	7,530	0.4
Revivim	292	1,076	0.3
Retamim	118	537	0.2
Nevatim	1,260	996	1.3
Total	12,989	31,101	0.4

Total: Jewish Sector	Developed area (dunams)	population	density (dunams/person)
	55,445	327,862	0.17



Policy Principles: Planning and Development

Residential, industrial and commercial plots must be planned only on undisputed state land

Expand municipal boundaries only when existing area has been fully utilized

No in-place legalization of existing squatters' camps

No additional "Essential Services Centers" will be created



Policy Principles: Land Allocation and Incentive Packages for Regulation

- No “tender-exempt” lots will be allocated for those born after 31 December 2005.
- Residents of squatters’ camps forfeit rights to an allocated lot if they fail to conclude negotiations within the designated negotiation phase for that area.
- No additional lots will be allocated to polygamous families.
- Plots developed as part of the ‘regulation districts plan’ will be allocated for residents of illegal encampments only.
- As part of agreements with municipalities and with the approval of the minister, the Regulation Authority may allocate up to 20% of lots for natural growth.
- An ‘absorption package’ will be awarded to municipalities for each resident of illegal encampments re-settled in their jurisdiction.
- The Regulation Authority will collect property tax from residents of illegal encampments according to the assessment carried out during the census and mapping process.



Policy Principles: Ownership Claim Resolution

- Complete the process of legislation: Law for Land Regulation in the Negev
- All ownership claims will be registered by the state within 24 months.
- All settlements of ownership claims will offer financial compensation only; land compensation will be discontinued.
- Current rates of financial compensation will be doubled, and will be calculated per dunam for 100% of the claimed area.
- A "gold track," 6-month window of opportunity will enable claimants to settle ownership claims within existing municipal blue lines at the special rate of NIS 100,000 per half dunam.
- Compensation will be paid as per the agreed upon settlement only after another resident of the squatters' camps has taken occupancy in the once-disputed land parcel.
- An ownership claimant may challenge registration of land to state ownership within 60 days of the state's declaration of registration.



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Ministry of Defense



The General Security Service
(Shabak) will assume responsibility
for collecting illegal weapons in the
Negev.



Ministry of Justice



Emergency regulations will be put in place to fight crime and weapons offenses.

The State's Attorney will be instructed not to accept plea bargains in cases involving racketeering and weapons offenses.

The State's Attorney will be instructed to enforce harsher punishments for life-endangering behavior on the roads

Implementation of the Palmor Commission's directives regarding the practice of polygamy (extend the mandate for the Implementation Team)



Ministry of Public Security



Five-Year Plan
to increase
prison
capacity by
35%

Increase
salaries of
new police
personnel
(tenure of less
than 10) years
by 25%

Increase
police force
by 30%

Assign 2
Border Police
platoons to
rural areas -
firing zones,
army bases
and
agricultural
crime.

Establish a •
specialized
investigation
unit for
racketeering

•Establish a
specialized
unit to
protect public
infrastructure
installations



Ministry of Interior



Connect municipalities and major roadways to a digital monitoring system to apprehend traffic offenders and reckless drivers

Register residential addresses in the National Population Registry using 12-digit GPS coordinates

Establish specialized policing and urban security units

Develop a program for creating incentives and legitimizing the fight against crime among municipal leaders in the Arab sector



Thank you

